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4 Archives. Islands: Our Stories — Permanent Exhibition Guide of the National Archives

Foreword by the Minister

Archives, libraries, and museums form the three pillars of a modern nation's vault of knowledge. Among them, archives preserve unique government records and invaluable private documents. These materials not only illuminate the evolution of state policy, public governance, and their consequences, but also safeguard the combined memories and generational experiences of Taiwan.

Operating under the National Development Council, the National Archives Administration (hereinafter "the Administration") is Taiwan's leading institution in archival documentation. Its preparatory office has worked diligently since 2000 to advance archival management and promote transparency and openness. On the cusp of its 25th anniversary, the Administration inaugurated Taiwan's first purpose-built National Archives building ("the Archives") this year (2025) in Linkou District, New Taipei City. Designed to accommodate at least two decades of archival growth, the Archives strengthens the depth of Taiwan's national memory through the breadth and diversity of its collections. It also serves as the country's premier center for archival research and media preservation. The new building features exhibition spaces that combine physical displays, immersive experiences, and smart technologies to offer an engaging, educational, and cultural experience. A user-friendly digital infrastructure encourages exploration and enhances public access to archival materials. Retail spaces featuring creative goods and light refreshments, together with a lush, ecologically diverse park, form a vibrant and inclusive public environment. This landmark destination invites both domestic and international visitors to discover the richness of Taiwan's historical identity and cultural character.

The National Development Council is responsible for formulating Taiwan's development strategies. Guided by the president's vision and the premier's policy priorities — and with careful consideration of domestic and global economic conditions — national policy plans are prepared accordingly. In the 2025-28 National Development Plan, we are advancing the National Project of Hope in adherence to the principles of innovative economy, balanced Taiwan, and inclusive growth. In addition to macroeconomic goals, the three-year plan establishes key social, economic, and environmental indicators and espouses eight major policy objectives. Together, these efforts aim to realize a national vision of innovation-driven prosperity, social justice and sustainability, and democratic peace. Records generated by government agencies in the planning, implementation, and evaluation of these policies have become a part of the archives. Through open access and value-added applications, these collections serve not only as a foundation for democratic progress, but also as an essential channel for public participation in the country's governance.

For the Archives' permanent exhibition, "Archives. Islands: Our Stories," the curators meticulously used archival records to present the exhibition as a narrative woven from archival records, tracing key turning points and the multifaceted transformation of postwar Taiwan. Like a microcosm of government action, the exhibition reflects the core value of archives, while also serves as a bridge for communication with the public. The exhibition covers national policies and major events, from the government's relocation to Taiwan and the era of U.S. aid to major construction and the pursuit of democratization. It also addresses issues vital to people's daily lives, such as the economic development, education, and technological progress, resonating with the memories of various generations. The final section of the exhibition connects a vibrant Taiwan with the global community. It integrates themes from the Hope project, such as technological innovation, social support, energy security, regional development, and diversity and inclusion, highlighting Taiwan's commitment to universal values and its contributions to global sustainability. The thoughtful layout of this guide allows readers to fully and systematically appreciate the content of the permanent exhibition. It helps them trace the path of our nation's development, as well as gain insights regarding the past, the present, and the future.

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The planning, construction, and opening of the Archives represent the combined efforts of many. This endeavor stands not only as a shared national achievement, but also as the beginning of a new chapter of growth in Taiwan's cultural exchanges and soft powers. I extend my sincere gratitude to the colleagues of the Administration for their dedication, and to all those who have provided guidance and support throughout this process. We hope the Administration will take this milestone as an opportunity to infuse its work with continuous creativity, such as expanding the scope of national records, enriching the archive's holdings, and harnessing emerging technologies to deepen research and unlock new possibilities for value-added applications. Such steps will help ensure the intergenerational inheritance of national memories, transform recollections into a driving force for social development, and contribute to a thriving future for archives and their custodians.

Minister, National Development Council

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November 2025

Foreword by the Director General

Archives trace the course of government action and embody the collective memories of society. To lay the foundation for systematic archival governance and promote the open access model in Taiwan, the National Archives Administration (hereinafter "the Administration") under the National Development Council was formally established on Nov. 23, 2001 in accordance with the Archives Act. On the Administration's 25th anniversary, Taiwan's first National Archives building ("the Archives") opens after years of careful planning: trial operations in September and full public access by November 2025. This milestone in national infrastructure not only ushers in a new era for Taiwan's archival profession but also marks a transformative step in our journey.

Aligned with our mission to serve as a national center for archival memory and learning, the Archives features nearly 2,000 square meters of thoughtfully curated exhibition and educational space, where humanistic aesthetics and technology intersect. The permanent exhibition, which occupies about 660 square meters, is built around the concept of "spatial threads of memory." Its continuous, ribbon-like layout links the Special Exhibition Hall with the Time Corridor, evoking the flow of history and connecting the arc of national memory with everyday life. The permanent exhibition, titled "Archives. Islands: Our Stories" presents over 400 key archival records from various stages of Taiwan's postwar development, selected by our researchers to reflect the historical context and transitions behind major government policies. These records are organized into five thematic sections and eleven subtopics: "When Will Peace Arrive? Post-1945 Transformations," "A Mysterious Force from Across the Pacific: American Aid During the Cold War," "Growing in the Cracks Between Great Powers: The Era of Major Construction," "The Voices from the Streets Shook the Halls of Power: The Wave of Democratization," and "Positioning the Islands in the Waves of the World Global Currents: A Colorful Taiwan." Original documents and facsimiles are presented alongside valuable artifacts, scaled models, multimedia installations, immersive simulations, and digital projections to illustrate how government and citizens together navigated each era of historical change and the shifting patterns of daily life. Through both physical displays and digital guide systems, visitors can engage directly with archival images and interactive media and immerse themselves in stories that once shaped the lives of their parents, friends, or even their very own.

This guide was created to convey the curatorial vision behind the permanent exhibition and to guide readers through its thematic framework and featured archival images. Each section opens with a quotation from archives, followed by a curated selection of around fifty iconic archival images. These records explore topics such as the repatriation of Japanese nationals and the national government's relocation to Taiwan, the impact of U.S. aid on daily life, the shift from agriculture to industry and the advancement of large-scale infrastructure projects, the process of democratization and civic movements, and Taiwan's evolving role in championing pluralistic values on the global stage. Through such thematic lens, the guide offers a bird's-eye view of Taiwan's historical turning points, uncovering the stories within the archives and allowing readers to connect naturally with the experiences of each generation. The guide also features hand-drawn illustrations, fold-out pages, and colorized archival images, along with QR codes linking to audio guides and archival insights to help readers discover deeper meanings within the records. Supplementary materials include interior and exterior floor plans of the Archives (highlighting gallery features and functions), an overview of the architectural and public art concepts, and key statistics on Taiwan's national depository to provide essential context for navigating this newly established space.

The Archives is designed to accommodate up to 100 kilometers of records, with space reserved for future expansion; the present collection spans more than 31 kilometers. The Administration will continue to acquire and preserve a diverse range of records across centuries, while promoting their use in research, education, and value-added applications. In doing so, we aim to ensure that the Archives becomes a resource for everyone. To

date, we have presented 56 themed and traveling exhibitions, attracting nearly 1.15 million visits and generating a wide array of creative, engaging moments. To celebrate the Archives' opening and the launch of its permanent exhibition, we are proud to publish this guide. I warmly invite you, dear readers, to visit the Archives, walk through time with us, and discover the stimulating and humanistic journey that archives have to offer.

Director General, National Archives Administration

Chiu-ku Lin
November 2025

Curatorial Concept

Archives serve as "navigation charts of memory," for they not only document government policies and actions but also trace the shifting contours of everyday life. Each archival record marks a pivotal transformation in society — the present we inhabit is built upon the yesterdays preserved in these archives. Because archives thread together the political, economic, and social dimensions of each era, this permanent exhibition at the National Archives (hereafter "the Archives") that is curated by the National Archives Administration ("the Administration") under the National Development Council builds a narrative centered on pivotal moments and storied memories. In doing so, it highlights issues that continue to shape everyday life. This approach offers a distinct perspective rooted in archival storytelling, setting the exhibition apart from those framed by national history or general Taiwanese history.

From migrating to trading and fishing, diverse groups of people have crossed paths on our island and their dynamic interactions have revertebrated throughout history. Taiwan's past is thus complex and the memories of its people richly varied, shapen by divergent origins and trajectories. Over the centuries, some risked their lives to reach Taiwan, some left in sorrow, some put down roots, and others passed through as transients. Regardless of when they arrived or whether they stayed, each left behind their story of encountering Taiwan. Based on this perspective, the permanent exhibition "Archives. Islands: Our Stories" is organized chronologically into five main sections: "When Will Peace Arrive? Post-1945 Transformations," "Mysterious Force from Across the Pacific: American Aid During the Cold War," "Growing in the Cracks Between Great Powers: The Era of Major Construction," "The Voices from the Streets Shook the Halls of Power: The Wave of Democratization," and "Positioning the Islands in the Waves of World Global Currents: A Colorful Taiwan." These five sections encompass eleven themes and one interactive component: v"Archival Encounters — A Personal Experience." Together, they narrate Taiwan's evolving story as told through the archival collection.

The exhibition space is conceived through the lens of "threads of memory" with interpretive designed to draw out the layers of remembrance, their embedded significance, and the turning points of history. These threads weave together the five thematic units using diverse methods to present select images alongside reconstructed scenes, everyday objects, and scale models. Interlacing shared memories and hopes for the future, they evoke Taiwan's postwar journey to the present day as documented in the archives. At the same time, the exhibition's fluid, ribbon-like spatial design is accentuated by projections of historically significant images and silhouettes that invite visitors to explore each critical historic juncture. The design extends outward, linking to the special exhibition hall, a time corridor, and other interactive zones. Whether spotlighting key records to illustrate the impact of policies on daily life, or transforming archival concepts into creative and multimodal displays, the exhibition seeks to create resonance across generations by offering every visitor a unique encounter with archival treasures as they move through this space.





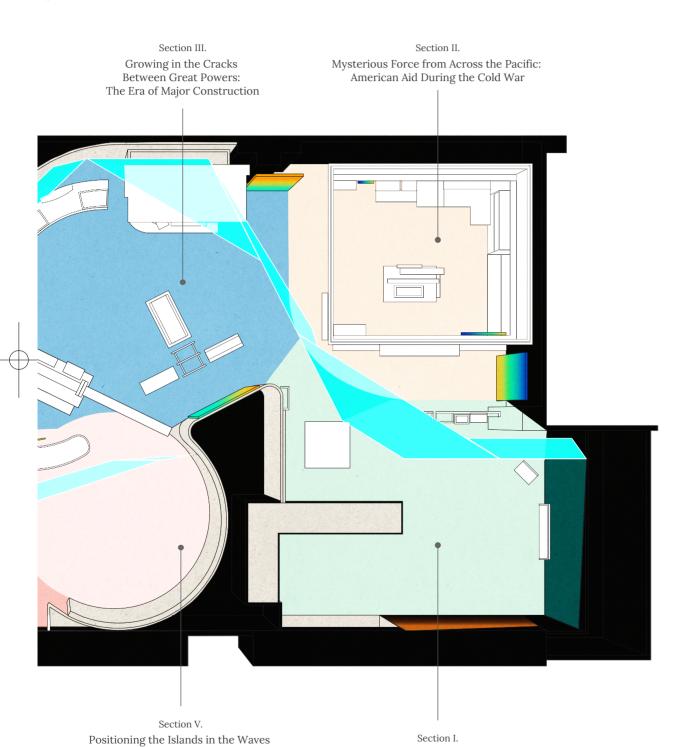
Exhibition Layout and Visitor Flow

Section IV.

The Voices from the Streets Shook the Halls of Power:
The Wave of Democratization



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When Will Peace Arrive?

Post-1945 Transformations

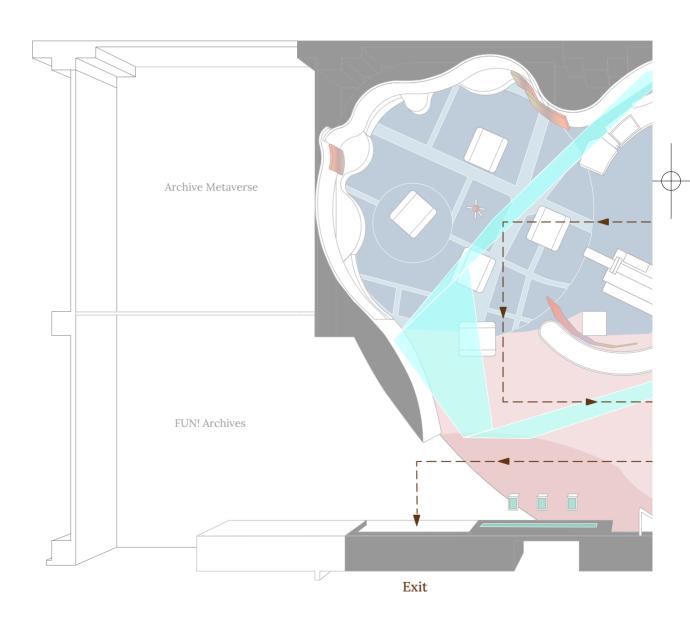
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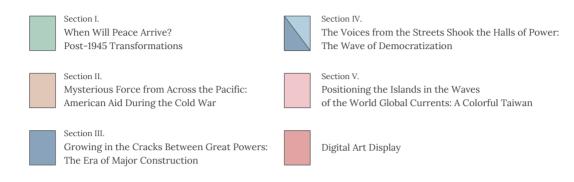
of the World Global Currents:

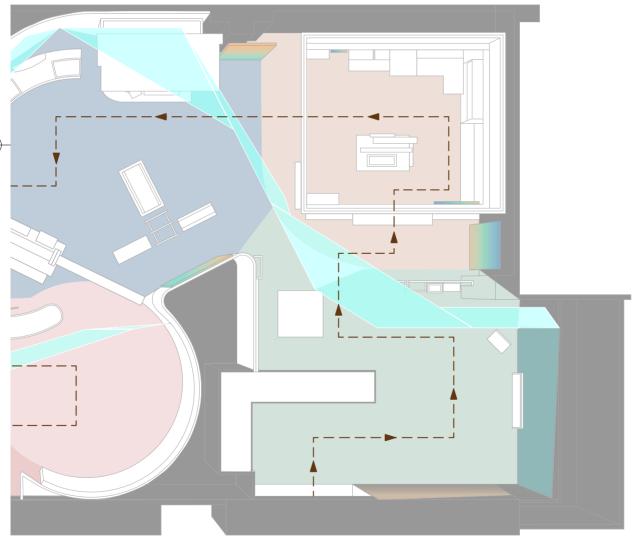
A Colorful Taiwan

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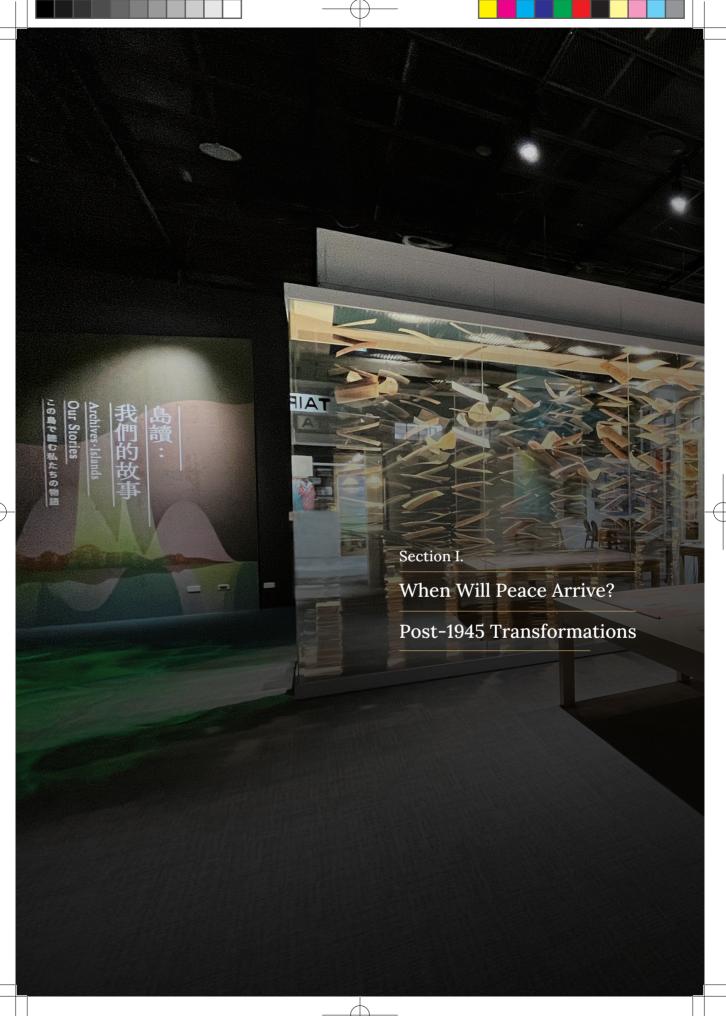
Archival Narratives

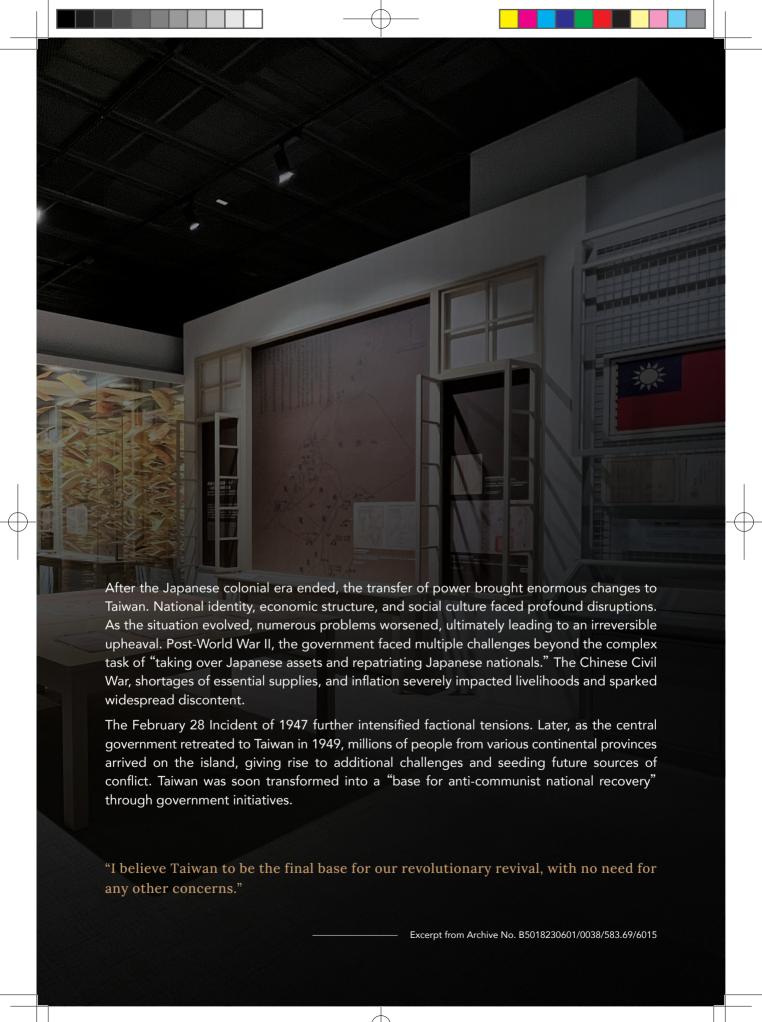






Entrance





When Will Peace

Arrive? Post-1945

Transformations

(I) Familiar Yet Strange: Postwar Takeover and Repatriation

On Aug. 15, 1945, Japan surrendered to allied forces. On Sept. 9, the formal instrument of surrender was signed in Nanjing. In preparation for the handover of Taiwan, Ge Jing-en, then director of the Forward Command Post, led a delegation of over seventy personnel to Taiwan on Oct. 5 to coordinate the surrender. The Nationalist Army soon followed to carry out the military takeover: the 70th Army arrived in Keelung on Oct. 17 to claim the northern regions, while the 62nd Army began arriving in waves in late November to take control over the southern regions via Kaohsiung. On Oct. 25, a surrender ceremony for "Taiwan Province under the China War Zone" was held at Zhongshan Hall in Taipei. That same day, the Taiwan Provincial Administrative Office was formally established.

In his dual capacity as chief executive of Taiwan Province and commander-in-chief of the Taiwan Provincial Garrison Headquarters, Chen Yi issued a directive of symbolic and historical significance — "Order No. 1," the first official order by the current government in Taiwan. The mandate first informed the Japanese forces stationed in Taiwan and the Penghu Islands that Japan had surrendered in Nanjing. Then it appointed Chen Yi to oversee the takeover of regional territory, governance, military infrastructure, and resources. It also instructed the former governor-general of Taiwan, Andō Rikichi of Imperial Japan, and his subordinates to cede authority, prepare the handover of assets and documents, and comply fully with the new directive.



"Order No. 1 of the Taiwan Provincial Administrative Office and Garrison Headquarters of the Republic of China"

1945 B5018230601/0034/545/4010 National Archives Administration



Five days after the issuance of "Order No. 1," the Taiwan Provincial Garrison Headquarters announced on Oct. 30 the first military order formally issued by the current government in Taiwan, "Military Order No. 1." The Taiwan Military Takeover Committee chaired by Chen Yi was established on Nov. 1 and divided into Army Groups 1, 2, and 3; a Military Administration Group; a Navy Group; Air Force Groups 1 and 2; and a Military Police Group. These units were responsible for coordinating the military handover of Taiwan and Penghu.

Requiring all armed Japanese units to surrender their weapons and equipment, the military order instructed Japanese troops to remain at designated sites and prohibited them from acting on their own. The handover was jointly overseen by Chief of Staff Ke Yuan-fen of the Garrison Headquarters and General Chen Kung-ta, commander of the 70th Army. The transferred assets including weapons, horses, fuel, and provisions were sufficient to equip approximately 180,000 Japanese troops stationed in Taiwan. During the Nationalist takeover, however, incidents of theft, concealment, damage, and looting of military supplies were reported.



"Military Order No. 1 of the **Taiwan Provincial Garrison** Headquarters, Republic of China"

B5018230601/0034/545/4010 National Archives Administration



DIGITAL GUIDE





Holding concurrent posts as both civil and military chief, Chen Yi oversaw the takeover of Taiwan's civil and military affairs through the Taiwan Provincial Administrative Office and the Taiwan Provincial Garrison Headquarters. His top priorities included the transfer of Japanese assets and the repatriation of Japanese nationals. Before the repatriation process began, the Administrative Office issued the "Interim Measures for the Employment of Japanese Nationals" in November 1945, allowing a portion of Japanese residents to remain. In December, the Taiwan Provincial Management Committee of Japanese Nationals was established to manage both their repatriation and retention.

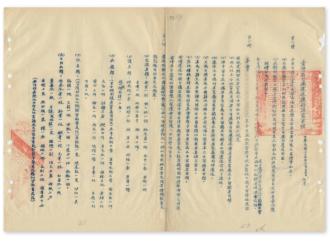
In February 1946, the "Guidelines for the Repatriation of Japanese Nationals in Taiwan Province" were issued, granting the Administrative Office sole authority to determine whether individuals could stay or be repatriated. When it came to marriages between Taiwanese and Japanese citizens, if the husband was Japanese, he was subject to repatriation, while the Taiwanese wife could choose whether to remain or depart. If the husband was Taiwanese and had married a Japanese woman prior to Japan's surrender, the wife was likewise allowed to decide. The guidelines restricted the belongings each person could take away from Taiwan to what they were able to carry on their own in a single trip. Prohibited items included cameras, jewelry, security bonds, and bank deposit certificates; each traveler was permitted to carry no more than 1,000 yen in cash. Mandatory health screenings and baggage inspections were conducted by the port offices of Keelung and Kaohsiung in coordination with U.S. military liaison teams.

"Guidelines for the Repatriation of Japanese Nationals in Taiwan Province"

1946 B5018230601/0034/545/4010 National Archives Administration



DIGITAL GUIDE





Pier on the West Bank of Keelung Harbor Author Wang Li-zhai

However, widespread corruption and power abuse among Nationalist officials handling the takeover deeply angered the public. Simultaneously, the escalating Chinese Civil War on continental China exacerbated shortages of daily necessities while excessive issuance of Taiwan Dollars led to rapid depreciation and hyperinflation. These factors steadily eroded public trust in the new government. On Feb. 27, 1947, mishandled enforcement against contraband cigarettes by the Monopoly Bureau triggered public anger. The next day, Administrative Office guards fired at civilians with machine guns, causing mass casualties in an event now known as the February 28 Incident. The conflict quickly spread across the island.

Archival records reveal three underlying causes of the February 28 Incident. Economically, the Administrative Office continued the command economy of the Imperial Japanese Governor-General, which suppressed local capital. Politically, the Taiwanese people were excluded from government posts on the grounds that they did not speak Mandarin, resulting in even lower representation than during Japanese rule and dashing the aspirations of local elites. In terms of governance, corruption and misconduct were rampant at all levels, from the takeover of Japanese property to day-to-day administration, leading to widespread public frustration and disillusionment.

In the wake of the February 28 Incident, the Taiwan Provincial Garrison Headquarters declared a temporary state of martial law that banned public assemblies and demonstrations in Taipei. A daily curfew was imposed from 8 PM to 6 AM, during which rail and bus transportation within the city was prohibited except under special circumstances. In the following days, National Assembly delegates and provincial council members formed the February 28 Incident Settlement Committee to negotiate a resolution. However, the 21st Division of the Nationalist Army soon landed at Keelung and Kaohsiung to launch a "pacification" campaign: they advanced from north and south toward central Taiwan, and then from the western region to the east.



Tianma Teahouse

Historic photograph colorized by Prince Wang (Wang Tzu-shuo)



Temporary Martial Law Declared in Taipei City Starting February 28

1947 A305550000C/0036/9999/9 National Archives Administration



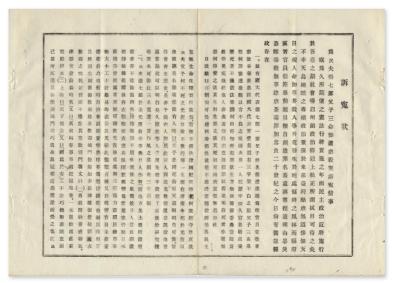


The central government subsequently dispatched Minister of National Defense Pai Chung-hsi (Bai Chongxi) to Taiwan on a mission of reassurance, hoping he could assess the situation and take appropriate action. On April 6, Pai submitted the "Report on Consoling Taiwan," which served as the basis for the Executive Yuan's decision to dissolve the Taiwan Provincial Administrative Office and establish the Taiwan Provincial Government. The Monopoly Bureau was restructured as the Tobacco and Wine Monopoly Bureau, and the Trade Bureau was abolished. In its place, the Taiwan Provincial Commodity Regulation Committee was established to manage the distribution of essential goods.

However, the military crackdown launched across Taiwan to suppress the turmoil following the February 28 Incident inflicted profound suffering on many. One of the most tragic and widely known cases occurred in Hualien and involved Dr. Chang Chi-lang. After the February 28 Incident erupted, the Reorganized 21st Division of the Nationalist Army entered Fenglin, Hualien on April 1, 1947, fortifying positions along city streets and spreading fear among the local population. To express support for the troops' role in maintaining public order, community leaders hosted a welcoming banquet on April 4. Dr. Chang Chi-lang, then serving as a National Assembly delegate, was too ill to attend and sent his eldest son, Dr. Chang Tsung-jen, in his place.

After the banquet, Dr. Chang Tsung-jen returned to the hospital, where soldiers approached him with a request to treat their troops. When he arrived at the military camp, however, he was detained. Shortly afterward, the third son, Dr. Chang Kuo-jen, was arrested on the streets, and soldiers proceeded to the family home to detain Dr. Chang Chi-lang and his second son, Dr. Chang I-jen. During the search, soldiers found an active-duty military surgeon's insignia in Dr. Chang I-jen's pocket and learned that he had once received a personal commendation from Chairman Chiang Kai-shek. This spared him from execution. That night, the other three members of the Chang clan were tortured and executed by firing squad.

Unable to accept the execution of her husband and two sons on baseless charges, Chang's wife, Chan Chin-chih, submitted a petition for redress to the High Court out of the belief that local officials had fabricated the accusations. The case, however, received no meaningful response for many years. The Chang family's tragedy was not an isolated one. A long-standing political taboo, the February 28 Incident became one of Taiwan's deepest wounds.



The Wife of Chang Chi-lang in Hualien Appealing for Justice of Her Husband and Two Sons

1947 A50400000F/0036/ 刑簿 82/1 National Archives Administration



In April 1948, in response to the raging Chinese Civil War, the National Assembly enacted the Temporary Provisions Effective During the Period of National Mobilization for Suppression of the Communist Rebellion pursuant to the Constitution. These provisions granted the president emergency executive powers during the mobilization period, allowing Chiang Kaishek — through a resolution passed by the Executive Yuan Council — to bypass the procedures required under Articles 39 and 43 of the Constitution.

As the military situation in northeastern China continued to deteriorate, the central government issued a "National Martial Law Order" on Dec. 10, 1948. All territories were placed under martial law except for the Taiwan, Xinjiang, Xikang, Qinghai, and Tibet regions. The Yangtze River was designated as the dividing line, with South China marked as a vigilant zone and North China as an active combat zone.

On May 19, 1949, to ensure stability in Taiwan amid the ongoing national crisis, the Taiwan Provincial Garrison Headquarters issued the "Taiwan Province Martial Law Order," declaring that island-wide martial law would take effect at midnight the following day. Nighttime curfews were also imposed at the ports of Keelung and Kaohsiung. On May 27, additional martial law regulations were issued, granting powers to prevent unlawful activity, regulate publications, ban public assemblies and associations without prior approval, and forbid all forms of protest — including demonstrations, petitions, student boycotts, labor strikes, and business shutdowns. This marked the beginning of a 38-year period of martial law in Taiwan.





"Temporary Provisions During the Period of Mobilization for Suppression of the Communist Rebellion", Enacted in Accordance with the Constitution

A100000000A/0035/513/1 National Archives Administration



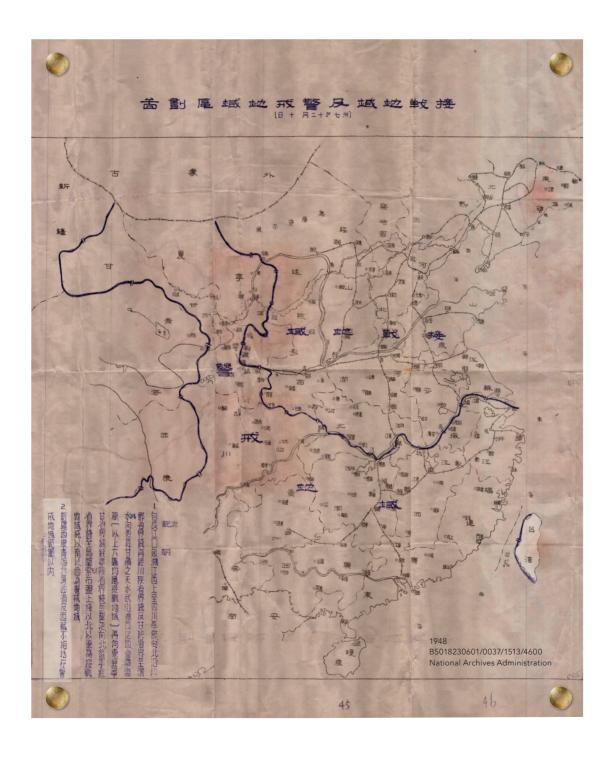
DIGITAL GUIDE

"National Martial Law Order" and "Taiwan Province Martial Law Order"(transcript)

1949 A200000000A/0038/3120202/9 National Archives Administration



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Sample of the Old Taiwan Dollars 1946 A375000100E/0035/252.2/4 National Archives Administration

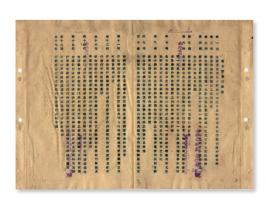
(II) From Now On, Same Island, Shared Destiny: The 1949 Government Relocation to Taiwan

As the Chinese Civil War intensified, the central government in Nanjing began secretly transporting gold and national treasures to Taiwan in 1948. A portion of the gold served as reserves for issuing the New Taiwan Dollar, while the rest funded military salaries and was used to offset the central government's fiscal shortfalls.

The decision to use gold as reserve backing for the New Taiwan Dollar stemmed from the explosive growth of domestic money supply after May 1946, when the Bank of Taiwan began issuing Taiwan Dollars for exclusive circulation on the island. The initial issuance of NT\$5.3 billion ballooned to NT\$17.1 billion by 1947, NT\$142 billion by 1948, and a staggering NT\$527 billion by 1949.

The unchecked overissuance of paper currency caused prices to soar by 1,056 times between 1947 and 1949, pushing Taiwan's economy to the brink of collapse. In June 1949, the Taiwan Provincial Government implemented the "Taiwan Provincial Currency Reform Plan" and the "Regulations Governing the Issuance of New Taiwan Dollars." The central government allocated 800,000 taels of gold — both as reimbursement for provincial advances and as a reform fund — and lent US\$10 million for financing imports and trade. These measures enabled the official promulgation of the "Regulations Governing the Issuance of New Taiwan Dollars."

The regulations capped total issuance at NT\$2 billion and pegged the exchange rate at US\$1 to NT\$5. Based on the prior rate of US\$1 to NT\$200,000 in old Taiwan Dollars, the reform established a new conversion rate of NT\$40,000 in old money for every NT\$1 worth of the new currency. Alongside the suspension of exchanges for the Gold Yuan notes circulating in continental China, the issuance of the New Taiwan Dollar effectively shielded Taiwan from the hyperinflation caused by the Chinese Civil War. However, the reforms had a profound impact on daily economic life. Over time, the currency reforms, together with the gradual implementation of land reforms, contributed to price stabilization across Taiwan.



"Regulations Governing the Issuance of New Taiwan Dollars"

1949 A307200000N/0038/F0-11.61/0001 National Archives Administration



Then came the cultural artifacts from the National Palace Museum and the Central Museum Preparatory Office, which were transported to Taiwan in three separate shipments. Beginning in late 1948, staff from various central government agencies, along with important documents and artifacts, were gradually relocated to Taiwan to shield them from the ravages of war. Around the same time, the Executive Yuan appointed Chen Cheng as chairman of the Taiwan Provincial Government and Chiang Ching-kuo as chair of the Taiwan Provincial Branch of the Chinese Nationalist Party (Kuomintang, KMT). In January 1949, Chen publicly declared, "Taiwan is the last bastion for suppressing the Communists and the base for national rejuvenation."

That same month, President Chiang Kai-shek stepped down amid crippling military setbacks and was succeeded in an acting capacity by Vice President Li Tsung-jen (Li Zongren). About three months later, negotiations between the Chinese Nationalists and the Chinese Communists collapsed and the capital Nanjing fell in April. Chiang arrived in Taipei in June; by Dec. 7, he formally decided to relocate the central government to Taipei. After Acting President Li departed for the United States, Premier Yen Hsi-shan (Yan Xishan) presided over the Executive Yuan meeting that approved the presidential order for the relocation. The large-scale migration of government institutions, people, and resources during this period reshaped the political landscape of East Asia — a legacy that continues to reverberate across borders today. The migration of more than a million people to Taiwan remains one of the most deeply remembered collective experiences of this era of upheaval.





Important Diplomatic Documents and Sino-U.S. Cooperation Archives to Be Immediately Transported to Taiwan

1949 B5018230601/0038/583 69/6015 National Archives Administration



Announcement from the Bank of Taiwan Headquarters

A307200000N/05000106005/0016 National Archives Administration

President Decree: Relocation of the Government to Taipei

A20000000A/0038/301/0007 National Archives Administration



DIGITAL GUIDE